LCO No. 5702

AN ACT ESTABLISHING A BILL OF RIGHTS FOR RESIDENTS OF CONTINUING-CARE RETIREMENT COMMUNITIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 17b-520 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2015*):
- 3 As used in this section, sections [17b-520] <u>17b-521</u> to 17b-535,
- 4 inclusive, as amended by this act, and sections 2 to 4, inclusive, of this
- 5 act:
- 6 [(a)] (1) "Continuing-care contract" means an agreement pursuant to
- 7 which a provider undertakes to furnish to a person not related by
- 8 consanguinity or affinity to the provider, care and shelter in a facility
- 9 or care at home with the right to future access to care and shelter in
- 10 such facility and medical or nursing services or other health-related
- 11 benefits for the life of a person or for a period in excess of one year,
- and which requires a present or future transfer of assets or an entrance
- 13 fee in addition to or instead of periodic charges, and the amount of the
- 14 assets required to be transferred or the entrance fee is equal to or in
- 15 excess of the amount set by the commissioner in regulations adopted
- pursuant to section 17b-533, as amended by this act;
- [(b)] (2) "Entrance fee" means the total of any initial or deferred

- transfer to, or for the benefit of, a provider of a sum of money or other property made or promised to be made as full or partial consideration for acceptance or maintenance of a person as a resident pursuant to a continuing-care contract;
- [(c)] (3) "Facility" means the place in which a provider undertakes to furnish shelter and care to a person pursuant to a continuing-care contract;
 - [(d)] (4) "Provider" means any person, corporation, limited liability company, business trust, trust, partnership, unincorporated association or other legal entity, or any combination of such entities, undertaking to furnish care and shelter in a facility or care at home with the right to future access to care and shelter in such facility and medical or nursing services or other health-related benefits pursuant to a continuing-care contract;
 - [(e)] (5) "Resident" means any person entitled to receive present or future shelter, care and medical or nursing services or other health-related benefits pursuant to a continuing-care contract, provided nothing in [sections 17b-520] this section, sections 2 to 4, inclusive, of this act or sections 17b-521 to 17b-535, inclusive, as amended by this act, shall affect rights otherwise afforded to residents while they are patients in health care facilities as defined in subsections (a), (b) and (c) of section 19a-490;
 - (6) "Residents council" means a board duly elected by residents at a facility to advocate for residents' rights and function as an advisory board to the provider with respect to resident welfare and interests;
 - [(f)] (7) "Affiliate of a provider" means any person, corporation, limited liability company, business trust, trust, partnership, unincorporated association or other legal entity directly or indirectly controlling, controlled by or in common control with a provider;
- 47 [(g)] (8) "Offer" means an offer through either personal, telephone or

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- 48 mail contact or other communication directed to or received by a 49 person at a location within this state as an inducement, solicitation or 50 attempt to encourage a person to enter into a continuing-care contract 51 and shall include any paid advertisement published or broadcast 52 within this state, except for advertisements in periodicals where more 53 than two-thirds of the circulation is outside this state but shall not 54 include marketing or feasibility studies;
- 55 [(h)] (9) "Shelter" means a room, apartment, cottage or other living 56 area in a facility set aside for the exclusive use of one or more persons 57 pursuant to a continuing-care contract;
- 58 [(i)] (10) "Medical or nursing services or other health-related 59 benefits" means services or benefits which shall include care in a 60 nursing facility, priority admission to a nursing facility, home health 61 care or assistance with activities of daily living, to which a resident 62 becomes contractually entitled;
- 63 [(j)] (11) "Department" means the Department of Social Services;
- 64 [(k)] (12) "Commissioner" means the Commissioner of Social Services. 65
- Sec. 2. (NEW) (Effective July 1, 2015) Each resident of a continuing-66 67 care retirement facility is entitled to:
- 68 (1) A voice in all decisions affecting the resident's health, welfare 69 and financial security;
- 70 (2) Transparency regarding the financial stability of the provider 71 operating the facility at which the resident resides;
- 72 (3) Timely notification of developments affecting the facility, 73 including, but not limited to: (A) Ownership changes of the provider 74 operating the facility at which the resident resides, (B) a change in the 75 financial condition of the provider operating the facility at which the 76 resident resides, and (C) construction and renovation at the facility at

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- 78 (4) Independence in decisions regarding medical care and assisted 79 living services; and
- 80 (5) Reasonable accommodations for persons with disabilities.
- 81 Sec. 3. (NEW) (Effective July 1, 2015) (a) Each provider shall develop 82 a process for facilitating communication between residents and the 83 personnel, management, board of directors and owner of the provider.
- 84 Such process shall include, but not be limited to:
- 85 (1) Permitting residents at each facility to form a residents council;
 - (2) Allowing residents, including those who serve on the residents council, to serve as voting members of the provider's board of directors or other governing body if the rules applicable to such board or other governing body allow for resident membership and such board or other governing body approves such membership; and
 - (3) If the provider does not have a board of directors or similar governing body, or if a resident council is not established, then a provider shall seek comments from residents in advance of designing or adopting policies that affect the provider's ability to avert financial distress, as defined in section 17b-527, as amended by this act.
 - (b) On or before January 1, 2016, and not less than every two years thereafter, each provider shall conduct a resident satisfaction survey at each facility. The results of the survey shall be made available to the residents council at each such facility, or to each resident, if there is no residents council. A copy of the survey results shall also be posted in a conspicuous location at each facility.
 - Sec. 4. (NEW) (Effective July 1, 2015) (a) A provider shall not prevent or otherwise infringe upon a residents right to obtain treatment, care and services, including, but not limited to, home health and hospice care, from persons providing health care who have not entered into a

106 contract with or are not affiliated with the provider, subject to the 107 provider's policies and procedures for protecting the health and safety 108 of residents.

- (b) Residents at a continuing-care retirement facility receiving assisted living or skilled nursing services shall be entitled to all rights and protections afforded under the law, including the right to refuse medications and treatments. A provider shall not prevent or otherwise infringe upon a resident's right to participate, as fully and meaningfully as the resident is able, in making the decision about a permanent move to an assisted living facility or skilled nursing care unit. A provider shall inform family members designated by the resident of the resident's medical condition and care plan. A provider shall not prevent or otherwise infringe upon a resident's right to refuse medications and treatments.
- (c) Each provider operating a facility shall make reasonable accommodations, in accordance with the Americans with Disabilities Act, 42 USC 12101, et seq., the Fair Housing Amendments Act of 1988, 42 USC 1997, et seq., and section 46a-64c of the general statutes to ensure that services and notices are accessible and communicated to residents who have hearing loss, low vision or other disabilities.
- Sec. 5. Section 17b-521 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
 - No provider shall offer or enter into a continuing-care contract in this state or with any resident of this state or regarding any facility in this state and no change in ownership of such a facility shall be completed unless the provider or proposed owner, as the case may be, has (1) registered with the department by filing a (A) current disclosure statement that meets the requirements of section 17b-522, as amended by this act, (B) financial information [that meets the requirements of] as required pursuant to section 17b-527, as amended by this act, and (C) a sworn statement of the escrow agent to the effect

- 137 that the escrows required by sections 17b-524, as amended by this act,
- 138 and 17b-525, as amended by this act, have been established; [, has] (2)
- 139 received acknowledgment of such filing; and [has] (3) paid an annual
- 140 filing fee of twenty-four dollars per residential unit operated by such
- 141 provider. Acknowledgment of filing shall be furnished to the provider
- 142 by the commissioner within ten business days of the date of filing. The
- 143 commissioner may waive the requirements of this section if a change
- 144 of ownership is proposed pursuant to section 17b-532 or a federal
- 145 bankruptcy proceeding.
- 146 Sec. 6. Section 17b-522 of the general statutes is repealed and the
- 147 following is substituted in lieu thereof (*Effective July 1, 2015*):
- 148 (a) Before the execution of a contract to provide continuing care, or
- 149 before the transfer of any money or other property to a provider by or
- 150 on behalf of a prospective resident, whichever shall occur first, the
- 151 provider shall deliver to the person with whom the contract is to be
- 152 entered into, or to that person's legal representative, a conspicuous
- 153 statement notifying the prospective resident that:
- 154 (1) A continuing-care contract is a financial investment and his
- 155 investment may be at risk;
- 156 (2) The provider's ability to meet its contractual obligations under
- 157 such contract depends on its financial performance;
- 158 (3) [He] The prospective contract holder is advised to consult an
- 159 attorney or other professional experienced in matters relating to
- 160 investments in continuing-care facilities before he signs a contract for
- 161 continuing care; and
- 162 (4) The department does not guarantee the security of his
- 163 investment.
- 164 (b) Before the execution of a contract to provide continuing care, or
- 165 before the transfer of any money or other property to a provider by or

- on behalf of a prospective resident, whichever shall occur first, the provider shall deliver to the person with whom the contract is to be entered into, or to that person's legal representative, a disclosure statement. The text of the disclosure statement shall contain, to the extent not clearly and completely set forth in the contract for continuing care attached as an exhibit thereto, at least the following information:
- 173 (1) The name and business address of the provider and a statement 174 of whether the provider is a partnership, corporation or other legal 175 entity;
 - (2) The names of the officers, directors, trustees, or managing and general partners of the provider, the names of persons having a five per cent or greater ownership interest in the provider, and a description of each such person's occupation with the provider;
 - (3) A description of the business experience of the provider and of the manager of the facility if the facility will be managed on a day-today basis by an organization other than the provider, in the administration of continuing-care contracts or in the administration of similar contractual arrangements;
 - (4) A description of any matter in which the provider, any of the persons described in subdivision (2) of this subsection, or the manager has been convicted of a felony or pleaded nolo contendere to a felony charge, or held liable or enjoined in a civil action by final judgment, if the felony or civil action involved fraud, embezzlement, fraudulent conversion or misappropriation of property; or is subject to a currently effective injunction or restrictive or remedial order of a court of record, within the past five years has had any state or federal license or permit suspended or revoked as a result of an action brought by a governmental agency or department, rising out of or relating to business activity or health care, including, but not limited to, actions affecting the operation of a foster care facility, nursing home,

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- retirement home, residential care home, or any facility subject to sections 17b-520 to 17b-535, inclusive, <u>as amended by this act, sections</u> 2 to 4, inclusive, of this act, or a similar statute in another state or country;
- (5) A statement as to whether or not the provider is, or is affiliated with, a religious, charitable, nonprofit, or for-profit organization; the extent of the affiliation, if any; the extent to which the affiliate organization will be responsible for the financial and contractual obligations of the provider; and the provision of the federal Internal Revenue Code, if any, under which the provider or affiliate is exempt from the payment of income tax;
 - (6) The location and a description of the physical property or properties of the provider, existing or proposed; and, if proposed, the estimated completion date or dates, whether or not construction has begun, and the contingencies subject to which construction may be deferred;
 - (7) The goods and services provided or proposed to be provided without additional charge under the contract for continuing care including the extent to which medical or nursing care or other health-related benefits are furnished;
- 217 (8) The disposition of interest earned on entrance fees or other 218 deposits held in escrow;
 - (9) A description of the conditions under which the continuing-care contract may be terminated, whether before or after occupancy, by the provider or by the resident. In the case of termination by the provider, a description of the manner and procedures by which a decision to terminate is reached by the provider, including grounds for termination, the participation of a resident's council or other group, if any, in reaching such a decision, and any grievance, appeal or other similar procedures available to a resident whose contract has been terminated by the provider;

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- (10) A statement setting forth the rights of a surviving spouse who is a resident of the facility and the effect of the continuing-care contract on the rights of a surviving spouse who is not a resident of the facility, in the event of the death of a resident, subject to any limitations imposed upon such rights by statute or common law principles;
- 233 (11) A statement of the effect of a resident's marriage or remarriage 234 while in the facility on the terms of such resident's continuing-care 235 contract;
- 236 (12) Subject to the provisions of subsection [(g)] (j) of this section, a 237 statement of the provider's policy regarding disposition of a resident's 238 personal property in the event of death, temporary or permanent 239 transfer to a nursing facility, or termination of the contract by the 240 provider;
 - (13) A statement that payment of an entrance fee or other transfer of assets pursuant to a continuing-care contract may have significant tax consequences and that any person considering such a payment or transfer may wish to consult a qualified advisor;
 - (14) The provisions that have been made or will be made by the provider for reserve funding and any other security to enable the provider to perform fully its obligations under continuing-care contracts, including, but not limited to, escrow accounts established in compliance with sections 17b-524, as amended by this act, and 17b-525, as amended by this act, trusts or reserve funds, together with the manner in which such funds will be invested and the names and experience of the persons making or who will make investment decisions; [. Disclosure shall include a summary of the information contained in the five-year financial information filed with the commissioner pursuant to section 17b-527; such summary shall set forth by year any anticipated excess of future liabilities over future revenues and shall describe the manner in which the provider plans to meet such liabilities;]

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- 259 (15) [Audited and certified financial statements of the provider, 260 including (A) a balance sheet as of the end of the most recent fiscal 261 year, and (B) income statements for the three The provider's financial 262 statements, including a balance sheet, income statement and statement 263 of cash flow, associated notes or comments to these statements, 264 audited by an independent certified public accounting firm for the two 265 most recent fiscal years of the provider or such shorter period of time 266 as the provider shall have been in existence;
 - (16) Subject to the provisions of subsection [(g)] (j) of this section, if the operation of the facility has not yet commenced, or if the construction of the facility is to be completed in stages, a statement of the anticipated source and application of the funds used or to be used in the purchase or construction of the facility or each stage of the facility, including:
- 273 (A) An estimate of such costs as financing expense, legal expense, 274 land costs, marketing costs, and other similar costs which the provider 275 expects to incur or become obligated for prior to the commencement of 276 operations of each stage of the facility;
- 277 (B) A description of any mortgage loan or any other financing 278 intended to be used for the financing of the facility or each stage of the 279 facility, including the anticipated terms and costs of such financing;
 - (C) An estimate of the total entrance fees to be received from or on behalf of residents at or prior to commencement of operation of each stage of the facility; and
 - (D) An estimate of the funds, if any, which are anticipated to be necessary to fund start-up losses and provide reserve funds to assure full performance of the obligations of the provider under continuingcare contracts;
- 287 (17) Pro forma [annual income] cash flow statements for the facility 288 for the next [five] three fiscal years, including a summary of

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	Committee bill No. 3822
289	projections used in the assumptions for such pro forma statements
290	including, but not limited to, anticipated resident turnover rates,
291	average age of residents, health care utilization rates, the number of
292	health care admissions per year, days of care per year and the number
293	of permanent transfers;
294	(18) The facility's current rate schedules for entrance fees, monthly
295	fees, fees for ancillary services and current occupancy rates;
296	[(18)] (19) A description of all entrance fees and periodic charges, it
297	any, required of residents and a record of past increases in such fees
298	and charges during the previous [seven] <u>five</u> years;
299	[(19) For each facility operated by the provider, the total actuarial
300	present value of prepaid healthcare obligations assumed by the
301	provider under continuing-care contracts as calculated on ar
302	actuarially sound basis using reasonable assumptions for mortality
303	and morbidity;]
304	(20) A statement that all materials required to be filed with the
305	department are on file, a brief description of such materials, and the
306	address of the department at which such materials may be reviewed;
307	(21) The cover page of the disclosure statement shall state, in a
308	prominent location and type face, the date of the disclosure statement
309	and that registration does not constitute approval, recommendation, or
310	endorsement by the department or state, nor does such registration
311	evidence the accuracy or completeness of the information set out in the
312	disclosure statement;
313	(22) If the construction of the facility is to be completed in stages, a
314	statement as to whether all services will be provided at the completion
315	of each stage and, if not, the services that will not be provided listed in
316	bold print; [.]

(23) A sworn statement of the applicable escrow agents to the effect

- that the escrows required by sections 17b-524, as amended by this act, 318 319 and 17b-525, as amended by this act, have been established and 320 maintained or an independent certified public accounting firm has
- verified such escrow accounts. 321

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- 322 (c) Each provider operating a facility in this state shall make the information filed with the department pursuant to this section 323 324 available to each such resident for viewing during regular business 325 hours and, upon request, shall provide such resident with a copy of 326 the most recent filing with the department. Each provider shall notify 327 each resident, at least annually, of the right to view the filings and of 328 the right to a copy of the most recent filing.
- 329 (d) The registration of a facility pursuant to section 17b-521, as amended by this act, shall remain effective unless withdrawn by the 330 provider or unless the provider fails to file the documents specified in 332 this section within one hundred fifty days following the end of the first 333 fiscal year in which such registration is filed. The provider shall file a 334 revised disclosure statement at least annually with the commissioner. 335 The provider shall also file a narrative describing any material 336 differences between the pro forma income and cash flow statements filed pursuant to this section and the actual results of operations 337 338 during the most recently concluded fiscal year. A provider may revise its previously filed disclosure statement at any time if, in the opinion 339 of the provider, revision is necessary to prevent the disclosure 340 statement from containing a material misstatement of fact or from 341 omitting a material fact required to be included in the statement. Only 342 343 the most recently filed disclosure statement, as amended from time to 344 time, shall be deemed current for purposes of sections 17b-520 to 17b-345 535, inclusive, as amended by this act, and sections 2 to 4, inclusive, of 346 this act.
 - (e) The facility shall amend the most recently filed disclosure statement prior to undertaking major facility construction, renovation, or expansion or change of ownership to avoid a material misstatement

- [(c)] (f) (1) Not more than sixty nor less than ten days before the execution of a contract to provide continuing care, the provider shall deliver a current disclosure statement to the person with whom the contract is to be entered into or to that person's legal representative.
- (2) Not more than sixty nor less than ten days before a person occupies a continuing care facility, the provider shall deliver a revised and up-to-date disclosure statement to the prospective resident or to that person's legal representative, except that if there have been no revisions to the disclosure statement previously delivered pursuant to subdivision (1) of this subsection, the provider shall deliver a statement to the prospective resident or representative that there have been no revisions to the original disclosure statement.
- [(d)] (g) The statement required under subsections (a) and (b) of this section shall be signed and dated by the prospective resident before the execution of a contract to provide continuing care or before the transfer of any money or other property to a provider by or on behalf of the prospective resident. Each such statement shall contain an acknowledgment that such statement and the continuing-care contract have been reviewed by the prospective resident or his legal representative. Such signed statements shall be kept on file by the provider for a period of not less than the term of the contract.
- [(e)] (h) Each statement required under subsections (a) and (b) of this section and the continuing-care contract shall be in language easily readable and understandable in accordance with the provisions of subsections (a) and (b) of section 42-152.
- [(f)] (i) A copy of the standard form or forms of the continuing-care contract used by the provider shall be attached as an exhibit to each disclosure statement.
- [(g)] (i) The provisions of subdivisions (12) and (16) of subsection (b)

- of this section shall not apply to a continuing-care contract for the provision of care in a person's home.
- [(h)] (k) The commissioner may adopt regulations in accordance with the provisions of chapter 54 to specify any additional information required in the disclosure statement.
- Sec. 7. Section 17b-523 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
- 387 (a) Each continuing-care contract shall provide:
 - (1) That the party contracting with the provider may rescind the contract by notifying the provider in writing by registered or certified mail of such rescission within thirty days following the execution of the contract; that in the event of such rescission, any money or property transferred to the provider shall be refunded, less (A) those costs specifically incurred by the provider or facility at the request of the resident and described in the contract or in an addendum thereto signed by the resident; and (B) a reasonable service charge, not to exceed the greater of one thousand dollars or two per cent of the entrance fees; and, if applicable, that the resident to whom the contract pertains shall not be required to move into the facility before the expiration of the thirty-day period;
 - (2) That if, after the thirty-day period, a resident dies before occupying a contracted-for living unit, or on account of illness, injury or incapacity is precluded from occupying a contracted-for living unit under the terms of the continuing-care contract, or a resident dies before the commencement of care under a continuing-care contract to provide care in such person's home, upon notice to the provider by registered or certified mail, the contract is automatically cancelled and the resident or the resident's legal representative shall receive a refund of all money or property transferred to the provider, less (A) those costs specifically incurred by the provider or facility at the request of the resident and described in the contract or in an addendum thereto

- signed by the resident; (B) a reasonable service charge not to exceed the greater of one thousand dollars, or two per cent of the entrance fee, and (C) if the contract includes occupying a living unit in a facility and the unit was actually available for occupancy, the usual monthly charge for that unit, prorated on a per diem basis, for the period beginning seven days after the execution of the contract and ending on the last day of the month in which the provider receives notice that the resident will not occupy the unit;
 - (3) [That] For contracts entered into after the effective date of this act, that if construction of the facility has not yet begun, construction will not begin until a minimum number of living units, which shall not be less than one-half of the units in the facility [or if the construction is to be completed in stages, one-half of the units evidencing financial feasibility in accordance with section 17b-526,] or fifty per cent of any designated part or parts thereof determined by the commissioner have been presold, and a minimum deposit of [five per cent of the entrance fee per unit for all presold units or] ten thousand dollars per unit for all presold units [, whichever is less,] has been received by the provider. The requirements of this subdivision shall not apply to any continuing-care contract for the provision of care in a person's home.
 - (b) Each continuing-care contract shall also specify:
 - (1) The circumstances under which the resident will be permitted to continue to receive care and shelter in a facility or care at home with the right to future access to care and shelter in such facility and medical or nursing services or other health-related benefits, and other benefits under the continuing-care contract in the event of possible financial difficulties on the part of the resident;
 - (2) The terms and conditions under which a contract for continuing care may be cancelled by the provider or by the resident; and the conditions, if any, under which all or any portion of the entrance fee will be refunded in the event of cancellation of the contract by the

- 442 provider or by the resident or in the event of the death of the resident 443 prior to or following occupancy of a living unit, provided that, for 444 contracts entered into after the effective date of this act, any refund 445 shall be delivered to the resident or the resident's estate not later than 446 two years from the date the living unit is vacated or when contractual 447 conditions for releasing the refund have been met, whichever occurs 448 first;
 - (3) The conditions under which a living unit occupied by a resident may be made available by the provider to a different or new resident other than on the death of the original resident;
 - (4) The manner in which the provider may adjust periodic charges or other recurring fees and the limitations of such adjustments, if any, [and, if there is no such limitation, a clear statement that such increases may be made at the discretion of the provider including, but not limited to, for contracts entered into after the effective date of this act, no periodic charges on other recurring fees may be increased unless a resident has been provided not less than thirty days' advance written notice of such fee increase.
- 460 Sec. 8. Section 17b-524 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
 - (a) Prior to soliciting or entering into any contract for the provision of continuing care, the provider shall establish with a bank or trust company as an escrow agent, an entrance fee escrow pursuant to which the provider shall deposit with the escrow agent, within seventy-two hours of receipt by the provider, each entrance fee or portion of an entrance fee received by the provider from or on behalf of a resident prior to the date the resident is permitted to occupy a living unit in the facility. [If the prospective resident, as defined in section 17b-520, is a resident of this state at the time the continuingcare contract is signed, the The bank or trust company serving as escrow agent for such fees received from such a resident shall have [its

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principal] <u>a</u> place of business in this state. The entrance fee escrow shall be subject to release as follows:

- (1) If the entrance fee applies to a living unit that has been previously occupied in the facility, the entrance fee shall be released to the provider at the time the living unit becomes available for occupancy by the new resident, or shall be returned to the resident or the resident's personal representative under the conditions described in section 17b-523, as amended by this act, if the escrow agent has received written demand by registered or certified mail for return of the entrance fee prior to the release thereof to the provider;
- (2) If the entrance fee applies to a living unit which has not previously been occupied by any resident, the entrance fee shall be returned to the resident or the resident's legal representative under the conditions described in section 17b-523, as amended by this act, if the escrow agent receives written demand by registered or certified mail for return of the entrance fee prior to release thereof to the provider, or the entrance fee shall be released to the provider at the time all of the following conditions have been met:
- (A) The sum of the entrance fees received or receivable by the provider pursuant to binding contracts for continuing care, plus the anticipated proceeds of any first mortgage loan or other long-term financing commitment, plus funds from other sources in the actual possession of the provider, equals or exceeds the sum of seventy-five per cent of the aggregate cost of constructing or purchasing, equipping and furnishing the facility plus seventy-five per cent of the funds estimated in the statement of anticipated source and application of funds submitted by the provider as part of its disclosure statement to be necessary to fund start-up losses of the facility plus seventy-five per cent of the amount of the reserve fund escrow required to be maintained by the provider pursuant to section 17b-525, as amended by this act;

- (B) A commitment has been received by the provider for any permanent mortgage loan or other long-term financing described in the statement of anticipated source and application of funds included in the current disclosure statement on file pursuant to section 17b-522, as amended by this act, and any conditions of the commitment prior to disbursement of funds thereunder, other than completion of the construction or closing of the purchase of the facility, have been substantially satisfied; and
- (C) If construction of the facility has not been substantially completed, all governmental permits or approvals necessary prior to the commencement of construction have been obtained; and a maximum price contract has been entered into between the provider and a general contractor responsible for construction of the facility; a bond covering the faithful performance of the construction contract by the general contractor and the payment of all obligations arising thereunder has been issued by an insurer authorized to do business in this state with the provider as obligee; a loan agreement has been entered into by the provider for an interim construction loan in an amount, when combined with the amount of entrance fees then held in escrow under the provisions of this section plus the amount of funds from other sources then in the actual possession of the provider, that will equal or exceed the estimated cost of constructing, equipping and furnishing the facility; not less than ten per cent of the amount of the construction loan has been disbursed by the lender for physical construction or site preparation work completed; and orders at firm prices have been placed by the provider for not less than fifty per cent in value, including installation charges if applicable, of items necessary for equipping and furnishing the facility in accordance with the description set forth in the disclosure statement required by section 17b-522, as amended by this act; or if construction or purchase of the facility has been substantially completed, an occupancy permit covering the living unit has been issued by the local government having authority to issue these permits.

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- (b) The aggregate amount of entrance fees which may be released to the provider pursuant to subparagraph (A) of subdivision (2) of subsection (a) of this section prior to the date on which any reserve fund escrow required to be established under section 17b-525, as amended by this act, is established shall not exceed the aggregate amount of entrance fees then received or receivable by the provider pursuant to binding contracts for continuing care less the amount of the entrance fees received or receivable which may be required to be initially maintained in the reserve fund escrow.
- (c) The provider shall provide each prospective resident who has signed a contract for continuing care with the name, address, and telephone number of the escrow agent and shall file a copy of the escrow agreement with the department.
- (d) The provisions of this section shall not apply to any continuingcare contract for the provision of care in a person's home.
 - Sec. 9. Section 17b-525 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
 - (a) Except as provided in section 17b-534, on and after the date any facility located in this state is first occupied by any resident, the provider shall establish and maintain on a current basis, in escrow with a bank, trust company, or other escrow agent having [its principal] a place of business in this state, a portion of all entrance fees received by the provider in an aggregate amount sufficient to cover: (1) All principal and interest, rental or lease payments due during the next [twelve] six months on account of any first mortgage loan or any other long-term financing of the facility; and (2) the total cost of operations of the facility for a one-month period, excluding debt service, rental or lease payments as described in subdivision (1) of this subsection and excluding capital expenditures. A provider may use funds in an account established by or pursuant to a mortgage loan, bond indenture or other long-term financing in its computation of the reserve amounts

required to satisfy this section, provided such funds are available to make payments when operating funds are insufficient for these purposes. To the extent that a provider is required pursuant to a mortgage loan, bond indenture or other long-term financing to maintain a certain number of days of cash on hand, cash amounts held pursuant to such a requirement may be applied toward the provider's computation of the operating reserve amount required to satisfy this subsection. Notwithstanding any provision of this subsection, the commissioner may accept the terms or covenants regarding the establishment or maintenance of reserve or escrow funds or financial ratios associated with a mortgage loan, bond indenture or other longterm financing as an alternative to the reserve provisions set forth in this subsection. The escrow agent may release up to one-twelfth of the required principal balance of funds held in escrow pursuant to said subdivision not more than once during any calendar month, if the provider so requests in writing. The commissioner may authorize the escrow agent to release additional funds held in escrow pursuant to subdivisions (1) and (2) of this subsection, upon application by the provider setting forth the reasons for the requested release and a plan for replacing these funds within one year; the commissioner shall respond within fifteen business days. If any escrow funds so released are not replaced within one year the escrow agent shall so notify the commissioner. A provider shall promptly notify the commissioner in the event such provider uses funds held in escrow pursuant to subdivisions (1) and (2) of this subsection. Upon written application by a provider, the commissioner may authorize a facility to maintain a reserve escrow or escrows in an amount less than the amounts set forth in this section, if the commissioner finds that the contractual liabilities of the provider and the best interests of the residents may be adequately protected by a reserve escrow or escrows in a lesser amount.

(b) No entrance fee escrows established or maintained under section 17b-524, as amended by this act, shall be subordinated to other loans or

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601 commitments of any kind. No reserve fund escrows established or 602 maintained under this section shall be subordinated to other loans or 603 commitments, other than first mortgage loans or other long-term 604 financing obligations of the facility. No entrance fee [escrows] escrow 605 [or reserve fund escrows] shall be [(1)] pledged as collateral [, (2)] for 606 any loan or commitment, provided that a reserve fund escrow may be 607 pledged as collateral for a first mortgage loan or other long-term 608 financing obligation of the facility. No entrance fee escrows or reserve 609 fund escrows shall be (1) invested in any building or [healthcare] 610 health care facility of any kind, [(3)] (2) used for capital construction or 611 improvements or for the purchase of real estate, or [(4)] (3) removed 612 from the state if required to be maintained within this state. Interest on 613 the reserve fund required under this section shall be payable to the 614 provider.

- (c) Any affiliate of a provider that controls any part of the reserve escrow funds is liable for the debts of the provider up to the amount of the provider's contribution to the fund plus any prorated interest the fund may earn.
- 619 Sec. 10. Section 17b-526 of the general statutes is repealed and the 620 following is substituted in lieu thereof (*Effective July 1, 2015*):
 - (a) Construction of any facility or, if the construction of the facility is to be completed in stages, construction of any stage of the facility shall not begin until (1) fifty per cent of all the living units within the planned facility, or fifty per cent of any designated part or parts thereof determined by the commissioner [as evidencing financial feasibility in accordance with subdivision (2) of subsection (b) of this section,] have been presold, (2) a minimum deposit of [five per cent of the entrance fee per unit for all presold units or] ten thousand dollars per unit for all presold units [, whichever is less,] has been received by the provider, and (3) the thirty-day rescission period set forth in subdivision (1) of subsection (a) of section 17b-523, as amended by this act, has expired.

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- **(**(b) When the construction of a facility is to be completed in stages, construction of any stage shall not begin until (1) the financial feasibility of the designated part of the project to be constructed, maintained and operated as a facility prior to the construction, maintenance and operation of the remaining planned part or parts has been demonstrated to the commissioner by the filing of proof of committed construction financing or other documentation of financial feasibility deemed sufficient by the commissioner, and (2) the commissioner has issued a written notice stating that proof of committed construction financing or other documentation of financial feasibility deemed sufficient by the commissioner has been filed. The commissioner shall issue a written notice as to whether the proof or other documentation submitted is sufficient within twenty days of the filing of such proof or other documentation.
- (c) Upon receipt of a notice of the commissioner stating that proof of committed construction financing or other documentation of financial feasibility filed pursuant to subsection (b) of this section is deemed insufficient, the provider shall have thirty days from the date of the issuance of such notice to file a written request for a hearing in accordance with chapter 54. The final decision of the commissioner after a hearing shall be subject to appeal in accordance with section 4-183. Notwithstanding the provisions of subsection (f) of section 4-183, no stay of the final decision of the commissioner shall be granted pending the outcome of any appeal of such decision.]
- (b) A provider shall give a resident, individually or through a residents council, not less than one hundred twenty days' advance written notice of any major construction, modification, renovation or expansion project. Such notice shall include, but not be limited to, (1) a project schedule and areas to be impacted, (2) funding needed for the project, (3) financing plans, (4) the expected amount of debt to be incurred, and (5) projected income from the project. If the provider plans to use any incurred debt to fund a project at a location other than the facility, the provider shall hold at least one meeting with residents

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- to discuss the project and advise residents in writing of any impact on the resident's monthly service fee. The notice provisions in this section shall not apply to immediate renovation or construction necessary to address a public safety or health issue or related to a natural disaster, provided reasonable written notice of such projects is provided to the residents council or to each resident.
- Sec. 11. Section 17b-527 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
 - [(a) A provider operating a facility located in this state shall file with the department annually, in a form and manner prescribed by the commissioner, financial and actuarial information for each facility located in this state and operated by the provider or by a manager under contract to the provider. The commissioner shall prescribe the information to be filed which shall include but is not limited to the following: Financial statements including certified current balance sheets and certified income statements and pro forma statements for the next five years as provided in section 17b-522 and such information as is necessary to assess the actuarial soundness thereof; the basis for amortization assumptions for the provider's capital costs; the facility's current rate schedule; a statement of source and application of funds for the five-year period beginning the year of initial filing pursuant to section 17b-521 or subsequent filing pursuant to section 17b-529; current and anticipated residential turnover rates; the average age of the residents for the next five years; healthcare utilization rates, including admission rates and days per one hundred residents by level of care; occupancy rates; the number of healthcare admissions per year; the days of care per year; and the number of permanent transfers. Financial and actuarial projections contained in such studies shall be determined on an actuarially sound basis using reasonable assumptions for mortality, morbidity and interest. Each provider operating a facility in this state shall make the information filed with the department pursuant to this subsection available to each such resident for viewing during regular business hours and, upon request,

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- shall provide such resident with a copy of the most recent filing with the department. Each provider shall notify each resident, at least annually, of the right to view the filings and of the right to a copy of the most recent filing. The commissioner may adopt regulations in accordance with chapter 54 to prescribe financial and actuarial information to be filed pursuant to this subsection.]
 - [(b)] (a) A provider operating a facility in this state shall notify the commissioner in writing prior to refinancing its existing indebtedness or making any material change in its business or corporate structure.
- (b) A provider shall notify the commissioner and the residents at all facilities it operates not less than three months in advance of any changes in ownership of the provider. The commissioner may excuse a provider from the requirements of this section, on a case-by-case basis, if reasonable written notice of the change in ownership is also provided to each residents council at each facility operated by the provider or, if no residents council exists, to each resident.
- (c) A provider shall provide residents at all facilities it operates not less than thirty days' advance written notice of increases in any monthly service fees charged to the residents, along with an explanation of such increases and an opportunity for dialogue and comments from residents concerning such increases.
- [(c)] (d) The commissioner may require a provider operating a facility in this state to submit such information as the commissioner requests if the commissioner has reason to believe that such facility is in financial distress. The commissioner may require a provider constructing a facility in this state to submit such information as the commissioner requests if the commissioner has reason to believe that such facility is at risk of being in financial distress. "Financial distress" means the issuance of a negative going concern opinion, or failure to meet debt service payments, or drawing down on debt service reserve.
- 729 [(d)] (e) The commissioner may adopt regulations in accordance

- with chapter 54 to prescribe additional conditions that constitute 730 731 financial distress. To the extent that a provider seeks modification, 732 waiver or extension of any of the provider's material financial 733 covenants or material payment terms under a mortgage loan, bond 734 indenture or other long- term financing agreement, the provider must 735 report such requests in writing to the commissioner with a copy to the 736 applicable residents council of the facility or facilities operated by the 737 provider in this state, not later than seven business days after making 738 such requests. If the commissioner determines that a facility is in 739 financial distress, the provider of that facility shall, pursuant to a 740 process established by the commissioner, propose a remediation plan 741 to improve the provider's financial health. Such remediation plan shall 742 be submitted for approval and supervision by the commissioner and 743 shall be disclosed to the residents council of the provider. The provider 744 shall file regular reports with the commissioner and the provider's 745 residents council, regarding its progress in meeting its approved 746 remediation plan. Such reports shall be filed on a quarterly basis or on 747 an alternative schedule established by the commissioner.
- Sec. 12. Subsection (c) of section 17b-529 of the general statutes is 748 749 repealed and the following is substituted in lieu thereof (Effective July 750 1, 2015):
 - (c) Nothing contained in sections 17b-520 to 17b-535, inclusive, as amended by this act, or sections 2 to 4, inclusive, of this act shall be construed to limit the remedies a person has under any other provision of law.
- 755 Sec. 13. Section 17b-530 of the general statutes is repealed and the 756 following is substituted in lieu thereof (*Effective July 1, 2015*):
- 757 Any person who wilfully and knowingly violates any provision of sections 17b-520 to 17b-535, inclusive, as amended by this act, or 758 759 sections 2 to 4, inclusive, of this act shall be fined not more than ten 760 thousand dollars or imprisoned for a period not to exceed one year, or

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- Sec. 14. Section 17b-531 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
 - The commissioner, or any agent authorized by commissioner, may conduct investigations within or outside of this state as the commissioner deems necessary to determine whether any person has violated any provision regarding the registration, disclosure and escrow provisions relating to continuing-care contracts or any regulation adopted pursuant to section 17b-533, as amended by this act, or to aid in the enforcement of sections 17b-520 to 17b-535, inclusive, as amended by this act, sections 2 to 4, inclusive, of this act or in the prescribing of regulations under said sections. The commissioner, or any agent authorized by the commissioner, shall have the power to conduct any inquiry, investigation or hearing pursuant to the provisions of this section relating to continuing-care contracts and shall have the power to administer oaths and take testimony under oath relative to the matter of inquiry or investigation. At any hearing ordered by the commissioner, the commissioner or such agent having authority by law to issue such process may subpoena witnesses and require the production of records, papers and documents pertinent to such inquiry. If any person disobeys such process or, having appeared in obedience thereto, refuses to answer any pertinent question put to [him] <u>such person</u> by the commissioner or [his] the commissioner's authorized agent or to produce any records and papers pursuant thereto, the commissioner or [his] the commissioner's agent may apply to the superior court for the judicial district of Hartford or for the judicial district wherein the person resides or wherein the provider or the facility is located, or to any judge of said court if the same is not in session, setting forth such disobedience to process or refusal to answer, and said court or such judge shall cite such person to appear before said court or such judge, and upon appropriate order, to show cause why answer to such question or production of such records should not be made.

(b) If as the result of any investigation relating to continuing-care contracts, the commissioner determines that any provider has violated any provision of sections 17b-520 to 17b-535, inclusive, as amended by this act, or sections 2 to 4, inclusive, of this act the commissioner may, notwithstanding the provisions of chapter 54, request the Attorney General to seek a temporary or permanent injunction and such other relief as may be appropriate to enjoin such provider from continuing such violation or violations. If the court determines that such violation or violations exist, it may grant such injunctive relief and such other relief as justice may require and may set a time period within which a provider shall comply with any such order. Any appeal taken from any permanent injunction granted under this section shall not stay the operation of such injunction unless the court is of the opinion that great and irreparable injury will be done by not staying the operation of such injunction. If the commissioner determines that any person has violated the provisions of sections 17b-520 to 17b-535, inclusive, as amended by this act, or sections 2 to 4, inclusive, of this act, the commissioner may request the Attorney General to seek restitution or damages and such other relief as may be appropriate on behalf of any person injured by such violation.

Sec. 15. Section 17b-533 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):

The commissioner shall adopt regulations in accordance with the provisions of chapter 54 to carry out the provisions of sections 2 to 4, inclusive, of this act, and sections 17b-520 to 17b-535, inclusive, as amended by this act, including the prescribing of the minimum amount of assets to be transferred or entrance fee which shall subject a continuing-care contract to the provisions of said sections.

- Sec. 16. Section 17b-535 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
- 824 There shall be an Advisory Committee on Continuing Care

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825 appointed by the commissioner that shall meet not later than August 1, 826 2015, and at least quarterly thereafter. The advisory committee shall be 827 comprised of professionals such as accountants, actuaries, and 828 insurance representatives; representatives of the continuing-care industry; a designee of the Commissioner of Social Services, who shall 829 830 report to the commissioner after every meeting on actions taken and 831 recommendations made at the meeting; and others knowledgeable in 832 the field of continuing care and familiar with the provisions of sections 833 17b-520 to 17b-535, inclusive, as amended by this act, and sections 2 to 834 4, inclusive, of this act. The advisory committee shall assist the 835 continuing-care staff in its review and registration of functions, shall 836 report to the commissioner on developments in the field, any special 837 problems associated with continuing care, and concerns of providers 838 and residents, and, when appropriate, shall recommend changes in 839 relevant statutes and regulations.

Sec. 17. Section 17b-528 of the general statutes is repealed. (*Effective July 1, 2015*)

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[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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Co-Sponsors: REP. D'AGOSTINO, 91st Dist.; REP. BOLINSKY, 106th Dist. REP. ADINOLFI, 103rd Dist.; REP. ZONI, 81st Dist.

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848 <u>H.B. 5358</u>

This act shall take effect as follows and shall amend the following sections:				
Section 1	July 1, 2015	17b-520		
Sec. 2	July 1, 2015	New section		
Sec. 3	July 1, 2015	New section		
Sec. 4	July 1, 2015	New section		
Sec. 5	July 1, 2015	17b-521		
Sec. 6	July 1, 2015	17b-522		

Sec. 7	July 1, 2015	17b-523
Sec. 8	July 1, 2015	17b-524
Sec. 9	July 1, 2015	17b-525
Sec. 10	July 1, 2015	17b-526
Sec. 11	July 1, 2015	17b-527
Sec. 12	July 1, 2015	17b-529(c)
Sec. 13	July 1, 2015	17b-530
Sec. 14	July 1, 2015	17b-531
Sec. 15	July 1, 2015	17b-533
Sec. 16	July 1, 2015	17b-535
Sec. 17	July 1, 2015	Repealer section